

Alamo, Austin, and Lone Star chapters of the Sierra Club Aquifer Guardians in Urban Areas **Bexar Audubon Society Bexar Green Party Boerne Together Cibolo Nature Center** Citizens Allied for Smart Expansion Citizens for the Protection of Cibolo Creek **Environment Texas** First Universalist Unitarian Church of San Antonio Friends of Canyon Lake Friends of Dry Comal Creek Friends of Government Canyon Fuerza Unida Green Party of Austin Headwaters at Incarnate Word Hays Community Action Network Helotes Heritage Association Helotes Nature Center Hill Country Planning Association Green Society of UTSA **Guadalupe River Road Alliance Guardians of Lick Creek** Kendall County Well Owners Association Kinney County Ground Zero Leon Springs Business Association Medina County Environmental Action Association Native Plant Society of Texas - SA Northwest Interstate Coalition of **Neighborhoods Preserve Castroville** Preserve Lake Dunlop Association San Antonio Audubon Society San Antonio Conservation Society San Geronimo Nature Center San Geronimo Valley Alliance San Marcos Greenbelt Alliance San Marcos River Foundation Save Barton Creek Association Save Our Springs Alliance Scenic Loop/Boerne Stage Alliance Securing a Future Environment **SEED** Coalition Solar San Antonio Sisters of the Divine Providence Travis County Green Party West Texas Springs Alliance Water Aid – Texas State University Wildlife Rescue & Rehabilitation Wimberley Valley Watershed Association PO Box 15618

San Antonio, Texas 78212 (210) 320-6294 June 3, 2010

Ashley McNabb Development Services Department City of San Antonio PO Box 839966 San Antonio, Texas 78283-3966

Comments on the Preliminary Draft of the City of San Antonio North Sector Plan

Dear Ms. McNabb,

Please accept the comments, to follow, on the Preliminary Draft of the City of San Antonio North Sector Plan on behalf of the members of the Greater Edwards Aquifer Alliance.

By and large the Plan included many very good recommendations. The comments to follow address mainly areas where we found the Plan to be at odds with the Edwards Aquifer Protection Plan endorsed by all of our member groups, as well as recommendations for measures that we did not see included in the Preliminary Draft Plan.

I take the liberty of reiterating our position regarding three of the most important issues that will be addressed by this Plan.

Specifically, we recommend that the Plan call for increased tree preservation requirements on slopes greater than 15% grade as in Austin's Hill Country Roadways ordinance. To protect water quality, GEAA recommends no high density development allowed on slopes greater than 15%.

GEAA recommends limiting impervious cover (IC) to no greater than 15% within the Edwards Recharge Zone (ERZ), and within five miles of the contiguous Contributing Zone (CZ). Current IC limits enforced by the City of San Antonio allowing for tiered structure tied to land use present the opportunity to develop more and more density in the ERZ and Transition Zones, a prospect that we strongly oppose.

Additionally, the U.S. Army has cited concerns about increased impervious cover around the base increasing storm water flow that would further compromise their mission. We feel that calls to increase density and commercial development within the ERZ and CZ surrounding Camp Bullis will result in interference with the Army's mission as well as degradation of water quality.

Thank you for your work on this very important Plan, for convening a process that allowed for adequate citizen participation, and for the opportunity to submit these comments.

Sincerely,

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Annalisa Peace Executive Director

## Land Use Goals:

LU1.4 – Revise CoSA Impervious Cover Limits (IC) to 15% IC, eliminating limitations assigned by land use/zoning designation.

LU1.10 – Require same for Camp Bullis

LU3 – Only if offset on ERZ with land preservation to maintain goal of 15% IC limit

LU3.1 – Exempt Recharge, Transition and Contributing zones within 5 miles upgradient to ERZ from this policy.

LU4.7 – Initiate and implement a <u>regional watershed land use plan</u><sup>1</sup> to include Bexar Comal, Kendall and Medina counties.

LU4.8 – Initiate process for cooperative efforts for Bexar, Comal, Kendall and Medina counties to identify preferred areas for development and preservation to serve as a template for approval of projects within CoSA and ETJ.

## Urban Design Goals:

UD1.6 – Discourage plans for expanding existing roadways that by-pass or overpass existing business corridors.

UD2.7 – Require <u>connectivity in street design</u><sup>2</sup> (gridwork pattern) within new residential developments.

UD2.8 – Utilize riparian corridors as basis for north – south system to accommodate low impact alternative transportation network (pedestrian, equestrian, and bicycle).

UD4 – Urban Design within the ERZ & CZ should utilize <u>regenerative design</u><sup>3</sup> and <u>LID</u> <u>techniques</u><sup>4</sup> that promote filtration of stormwater runoff on the CZ and filtration and infiltration on the ERZ, and that comply with a stormwater master plan to maximize efficiency of recharge of high quality water into the Edwards and Trinity systems.

## Transportation, Infrastructure and Utilities Goals and Strategies: Transportation Goals:

TRAN1.4 - Require <u>connectivity in street design</u><sup>5</sup> (gridwork pattern) within new residential developments.

<sup>&</sup>lt;sup>1</sup> Center for Watershed Protection. "Rapid Watershed Planning" PowerPoint. January 31, 2004. <<u>http://www.co.worcester.md.us/comp%20watershed/CWP\_watershed\_planning.pdf</u>>

<sup>&</sup>lt;sup>2</sup> Congress for the New Urbanism. "Building Better Streets Saves Time, Lives, and Money." Accessed June 3, 2010. <<u>http://www.cnu.org/emergencyresponse</u>>

 <sup>&</sup>lt;sup>3</sup> Regional Urban Design Assistance Team. "The Boerne RUDAT." June 2008. < <u>http://rudatboerne.com/</u>>
<sup>4</sup> American Rivers. "Using Green Infrastructure in Karst Regions." Accessed June 3, 2010.

<sup>&</sup>lt;<u>http://www.americanrivers.org/library/reports-publications/using-green-infrastructure-karst.html</u>>

<sup>&</sup>lt;sup>5</sup> Congress for the New Urbanism. "Building Better Streets Saves Time, Lives, and Money." Accessed June 3, 2010. <<u>http://www.cnu.org/emergencyresponse</u>>

TRAN2.3 - Require <u>connectivity in street design</u><sup>6</sup> (gridwork pattern) within new residential developments.

TRAN5.7 – Preserve riparian corridors as basis of low impact routes for alternative transportation (pedestrian and bicycle).

# **Utility Goals:**

UTI1.2 – ... and preservation of environmentally sensitive land and features. Or – Utility investments coordinated to avoid compromising ERZ and CZ with growth that could negatively impact our water supplies.

UTI1.3 - ...excluding ERZ and CZ and other areas identified as preferred non-development zones.

UTI1.5 - Withdraw SAWS permit applications for CCN for water and sewage service within the Edwards Aquifer Recharge and Contributing zone (in north Bexar and Medina counties). If CCN applications are granted, this will require SAWS to provide service to anyone who asks for it within this environmentally sensitive area. Such requirements will negate the latitude currently enjoyed by SAWS to decline service, or negotiate for concessions, for new development that might negatively impact the mission at Camp Bullis.

UTI2.4 - Change to 500 year flood plain

UTI2.5 - Stormwater runoff on the ERZ should be managed to maximize recharge of high quality water.

## Housing Goals:

HOU1.1 – We would oppose reduced dedication requirements for park set asides anywhere within this sector.

HOU1.1 - If this is promoting infill development on the Edwards Aquifer Recharge (ERZ), Transition and/or Contributing zones, we strongly oppose any infill development that does not comply with 15% limitation on IC. High density development could be achieved with purchase of ERZ land off site within the same watershed that remains undeveloped, as required to comply with IC limitations.

HOU3.1 – High density housing proximal to UTSA, which is on the Edwards Aquifer Recharge Zone, is inappropriate for this area and should only be endorsed with the requirement for 15% impervious cover limits. High density development could be achieved with purchase land on the ERZ within the same watershed that remains totally undeveloped, as required to comply with IC limitations.

<sup>&</sup>lt;sup>6</sup> City of Portland Office of Transportation. "Creating Public Streets and Pedestrian Connections through the Land Use and Building Permit Process." July 2002.

<sup>&</sup>lt;<u>http://www.portlandonline.com/Transportation/index.cfm?a=99128&c=36167</u>>

## **Economic Development Goals and Strategies:**

ED1.1 – IH 10 and Loop 1604 – located on the ERZ, habitat of the Golden Cheeked Warbler and Karst Invertebrates, and proximal to Camp Bullis – makes promotion of high density commercial development at this node incompatible with stated goals of aquifer protection, endangered species protection, and respect for the mission at Camp Bullis.

US 281 and Loop 1604 – located on the ERZ and Karst Zone 1 – makes promotion of high density commercial development at this node incompatible with goals of aquifer and endangered species protection.

ED1.3 – Eliminate IH 10 and Loop 1604 corridors and or centers within the ERZ, TZ and CZ from this recommendation (see previous comments).

ED2.1 – Might be achieved with acquisition of off-site land within the same watershed for the purpose of aquifer protection. Would require the implementation of a very tight and specific transfer of development rights (TDR) program.

ED2.2 – We have not been able to find where the SEZs are located. Please make this information available.

ED3.5 – Establish and enforce a no-build buffer zone around Camp Bullis (similar to buffer zone established to accommodate Toyota) to encompass remainder of Camp Bullis Military Influence Area.

ED3.6 - The City could also create a category applicable to the Table of Permitted Uses in the UDC specific to the Camp Bullis Buffer Zone and work with the Army to determine what land uses are not desirable, should be restricted, or require special consideration (i.e. - permitted, not permitted, permitted with defined conditions, conditional upon approval of CC, etc.).

ED3.7 - Increase CoSA Fees in Lieu of Park Set Aside for projects within the Camp Bullis Buffer Zone. Dedicate all fees in lieu of to purchases and easements within the Camp Bullis Buffer Zone.

## Community Facilities and Education Goals and Strategies:

COM1.8 - Increase ratio of acreage required for park set asides. Increase fee in lieu of payments for required park set asides and require parcels to be identified for purchase (TDR) proximal to proposed new developments.

COM3.3 - Require <u>connectivity in street design</u><sup>7</sup> (gridwork pattern) within new residential developments.

# Growth and Expansion of UTSA and other post secondary institutions in the North Sector Strategies:

EDU1.1 – Expansion of vehicular transportation network could negatively impact the ERZ.

<sup>&</sup>lt;sup>7</sup> Congress for the New Urbanism. "Building Better Streets Saves Time, Lives, and Money." Accessed June 3, 2010. <<u>http://www.cnu.org/emergencyresponse</u>>

EDU1.2 - Would prefer that expansion of existing and attracting new post secondary institutions to a North Sector location be transferred to west San Antonio, proximal to UTSA Downtown campus, or to A&M campus.

EDU1.3 – UTSA plan should reflect requirements for multifamily housing to meet 15% IC standards on ERZ, TZ and CZ within 5 miles upgradient of ERZ.

## Natural Environment and Historic Resources Goals and Strategies:

NR1.2 - Revise CoSA Impervious Cover Limits (IC) to 15% IC, eliminating limitations assigned by land use/zoning designation. Adopt IC limit of 20% on CZ 5 miles upgradient of ERZ.

NR1.3 – Identify land appropriate for TDR within watersheds on ERZ and CZ where development is planned to occur.

NR2.6 – Prohibit development on slopes exceeding 15%.

NR3.3 – This is not feasible on the ERZ.

NR3.6 - Require 55% canopy cover on the Edwards Recharge and Contributing zones.

NR3.7 – Where feasible on ERZ, TZ and CZ, CoSA should retain 500 year flood plain in riparian corridors in undeveloped state. This might be achieved through TDR.

NR5.3 - Require all new development within Golden Cheeked Warbler and Karst Invertebrates habitat to submit for take permits prior to plat approval.

NR6 – Protect streams, creeks and watersheds, many of which serve to recharge the Edwards and Trinity aquifers in this region. Retain 500 year flood plain in natural state to maintain water quality and mitigate downstream flooding.